

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

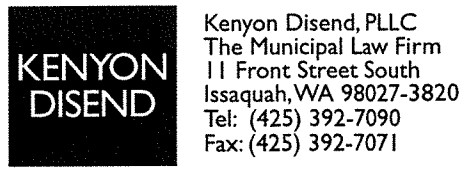
BEFORE THE HEARING EXAMINER FOR THE CITY OF SAMMAMISH

King County DNRP Application for  
Shoreline Substantial Development  
Permit ELST Segment 2B

No. SSDP2016-00415  
  
CITY OF SAMMAMISH’S CLOSING  
ARGUMENT

I. INTRODUCTION

The City recommends the Hearing Examiner not approve the SSDP without the recommended Conditions. King County has failed to provide the most basic of information necessary for approval of this SSDP. Requiring King County to analyze possible narrowing of the Trail in discrete locations to accommodate critical areas and authorized structures is a critical component of compliance with City’s Shoreline Master Program and the Shoreline Management Act. Significantly, the Record of Decision (“ROD”) and Final Environmental Impact Statement (“FEIS”) prepared for the ELST do not support King County’s claim that this segment of the Trail cannot be narrowed from the typical Corridor Alternative width, even for short distances. King County must also provide updated survey information showing structures in the project area so that locations for realignment or narrowing of the Trail can be identified. This is the most



1 basic of information needed to approve an SSDP for the location and use of a project  
2 within the shoreline jurisdiction. The recommended Conditions impose only reasonable  
3 permitting and mitigation requirements that will require additional review only if King  
4 County later makes substantive changes that trigger review under WAC 173-27-100.

## 5 II. ARGUMENT

### 6 A. King County Erroneously Asserts that the Trail Cannot Be Narrowed for Short 7 Distances, even When Physical Constraints such as Critical Areas and Permitted 8 Structures Exist in the Trail’s Pathway.

9 The City has recommended Conditions 9, which explains that the width of the  
10 current Trail design affects the extent to which regulated critical areas are impacted. As  
11 mandated by the mitigation sequencing requirements of state law and the SMP (*see* WAC  
12 173-26-201(2)(e), SMC 25.06.020), King County can avoid or minimize the Trail’s  
13 impacts to critical areas by narrowing the Trail in some locations. Condition 9 requires  
14 the County to “provide an updated Critical Areas Study (“CAS”) and updated clearing  
15 and grading plans (“Project Plans”) that address how Trail narrowing and clearing and  
16 grading limits reduction have been implemented in each instance where a critical area . . .  
17 has been impacted.” Exhibit 1 at 000018. Evidence supporting Condition 9 is included  
18 in the Staff Report (Exhibit 1) and its exhibits; reports by Charles Alexander (Exhibit 66);  
19 the Final Environmental Impact Statement (Exhibit 70.9 – 70.11); the Record of Decision  
20 (Exhibit 9); and hearing testimony of Lindsey Ozbolt, Charles Alexander, and William  
21 Schultheiss.

22 During the hearing, the parties discovered that King County had mistakenly  
23 assumed that the City was recommending that the entire paved portion of Segment 2B be  
24 narrowed from the proposed 12 feet to 10 feet. Testimony of William Schultheiss.  
25



1 Lindsey Ozbolt explained in her testimony on November 7 that this was not the case, and  
2 instead, the City was only asking for narrowing of the Trail where physical constraints  
3 exist, such as regulated critical areas or authorized Permitted Structures. Testimony of  
4 Ozbolt; Exhibit 1 at 000017 – 18, Conditions 3 and 9.

5 During the hearing, the City and King County experts actually agreed on one  
6 thing: independent of Trail volume, under AASHTO guidelines, the Trail can be  
7 narrowed in locations to avoid physical constraints. Exhibit 66 at 005670, 005674;  
8 Exhibit 124 at 17 – 21; Schultheiss testimony (November 6), Alexander testimony  
9 (November 20). Condition 9 would require King County to analyze where the Trail  
10 could be narrowed to avoid or further minimize its impact on critical areas. Alexander  
11 explained in his testimony that the AASHTO Bike Guide provides that “[a] path of 8 ft  
12 may be used for a short distance due to a physical constraint such as an environmental  
13 feature, bridge abutment, utility structure, fence and such.” Wetlands regulated under  
14 SMC 21A.50 and 25.06.020 are just the kind of “environmental feature” that justify  
15 narrowing the Trail. Addressing safety concerns related to varying Trail widths,  
16 Alexander also explained that a trail can be designed with striping and color to identify  
17 passing areas. Exhibit 66 at 005670.

18  
19 Despite the consensus among the experts, King County continues to claim that  
20 Segment 2B of the Trail cannot be narrowed *anywhere* because reducing trail widths is  
21 not mitigation provided for under the Corridor Alternative that was chosen from the Final  
22 Environmental Impact Statement (“FEIS”). Jenny Bailey testimony (November 8). The  
23 plain language of the ROD and the FEIS, however refute Bailey’s testimony and  
24 expressly provide that “Reducing Trail Widths” is a mitigation strategy that may be  
25

1 employed to avoid and minimize environmental impacts of the Trail. Exhibit 9 at  
2 000220-221; Exhibit 10.9 at 1097, ¶ 3.3.7.1.

3 The City is not arguing any inadequacy in the FEIS. As prepared, it satisfies the  
4 purpose and intent of an Environmental Impact Statement (“EIS”) to “provide an  
5 impartial discussion of significant environmental impacts, and reasonable alternatives and  
6 *mitigation measures that avoid or minimize* adverse environmental impacts.” State  
7 Environmental Policy Act Handbook, Washington State Department of Ecology,  
8 Publication #98-114 at 51, ¶3.3 (emphasis added); see Solid Waste Alternative  
9 Proponents v. Okanogan County, 66 Wn. App. 439, 443, 832 P.2d 503 (1992). An EIS  
10 must state the mitigation measures, if any, that will be implemented as part of project  
11 design. WAC 197-11-440(6) specifies the mitigation requirement in an EIS:

12  
13 **(6) Affected environment, significant impacts, and mitigation measures.**

14 (a) This section of the EIS shall describe the existing  
15 environment that will be affected by the proposal, analyze  
16 significant impacts of alternatives including the proposed  
action, and discuss reasonable mitigation measures that  
would significantly mitigate these impacts. . . .

17 . . .  
(c) This section of the EIS shall:

18 . . .  
(iii) Clearly indicate those mitigation measures (not  
19 described in the previous section as part of the proposal or  
20 alternatives), if any, that could be implemented or might be  
required, as well as those, if any, that agencies or applicants  
are committed to implement.

21 WAC 197-11-440(6)(a) and (c)(iii); Adams v. Thurston County, 70 Wn. App. 471, 476,  
22 855 P.2d 284 (1993) (An EIS must analyze a proposal in light of its significant adverse  
23 impacts and consistency with local environmental policies and discuss alternatives to the  
24 proposal, mitigation measures, and unavoidable impacts.)  
25

1 The ROD shows that the Federal Highway Administrative (“FHWA”) and  
2 Washington State Department of Transportation (“WSDOT”) selected, with concurrence  
3 from King County, the Corridor Alternative for the Trail. Exhibit 9 at 000212. In terms  
4 of mitigating environmental impacts, the ROD expressly provides that in executing the  
5 Corridor Alternative, the FHWA, WSDOT, and King County:

6 **will implement** the mitigation measures listed below.  
7 These measures represent all practicable measures to avoid  
8 or minimize environmental harm.

9 ...

10 *Wetlands and Vegetation.*

11 ...

- 12 • Continue to avoid and minimize wetland and vegetation  
13 impacts by **reducing trail widths** and turning radii for  
14 transitions, and shifting alignments to avoid wetlands and  
15 buffers.<sup>1</sup>

16 Exhibit 9 at 000220 – 221 (emphasis added). The Hearing Examiner should not permit  
17 King County to avoid doing what it committed to do in selecting the Corridor Alternative  
18 in the FEIS and ROD.

19 The FEIS provides that the “minimum *typical* sections” of the Corridor  
20 Alternative will have 12 feet of pavement with two 2-foot wide shoulders. Exhibit 70.9  
21 at 0941 (emphasis added). But, in atypical sections, the mitigation of reducing trail width  
22 may be employed. *Id.* The FEIS thus acknowledges fluctuation and an ongoing  
23 commitment to comply with changing mitigation requirements. The FEIS acknowledges  
24 that the City has updated its critical area regulations increasing buffer widths for wetlands  
25 within the project area such that “the amount of buffer impacts and mitigation

---

<sup>1</sup>The identified mitigation measure is “reduction of trail width.” The phrase “for transitions” does not modify “reduction of trail width. The discussion in the FEIS at 1097 shows that “reduction of trail width” is one mitigation measure and “reducing turning radii for transitions” is another.

1 requirements have changed for the Corridor . . . Alternative.” Exhibit 10.9 at 1082,  
2 ¶3.3.2. The FEIS promises to comply with “increasingly protective environmental  
3 regulations concerning wetlands and wetland buffers.” Id. at 1096, ¶3.3.6.

4 The mitigation measure of reducing trail width as adopted in the ROD is more  
5 fully described, and is in fact “committed” to, in the FEIS’s “Strategies to Avoid and  
6 Minimize Wetland Impacts” and “Environmental Commitments”:

7 Reducing Trail Widths

8 In some locations, it may be possible to completely avoid  
9 or minimize wetland and buffer impacts by reducing the  
10 width of the trail through use of a narrower cross section. . .

11 Mitigation Commitments

- 12 • Continue to avoid and minimize wetland and vegetation  
13 impacts by reducing trails widths and turning radii for  
transitions, and shifting alignments to avoid wetlands and  
buffers.

14 Id. at 1097, ¶3.3.7.1; and at 1730, ¶4.1. It is disingenuous for King County to now assert  
15 that the Corridor Alternative was never meant to use trail-width reduction as a mitigation  
16 measure. It was analyzed in the FEIS and included as potential mitigation in the ROD.  
17 The City recommends Condition 9 so that King County is required to comply with the  
18 ROD and FEIS by providing an updated CAS and updated clearing and grading plans that  
19 address how Trail narrowing and reducing clearing and grading limits within Segment 2B  
20 have been implemented in each instance where a critical area is being impacted.  
21

22 The State Environmental Policy Act (“SEPA”) is supplemental authority for the  
23 City. RCW 43.21C.060. The City continues to have authority to enforce its code and  
24 specifically the requirement for mitigation sequencing in the Shoreline Master Program.  
25



Environmental protection and conservation regulations.

(1) All development projects shall include measures to mitigate environmental impacts not otherwise avoided or mitigated by compliance with this program and other applicable regulations. Where required, mitigation measures shall be applied in the following order:

(a) Avoiding the impact altogether by not taking a certain action or parts of an action;

(b) Minimizing impacts by limiting the degree or magnitude of the action and its implementation by using appropriate technology or by taking affirmative steps to avoid or reduce impacts;

(c) Rectifying the impact by repairing, rehabilitating, or restoring the affected environment;

...

SMC 25.06.020.

One of the most important aspects of SEPA information is the consideration of impacts and mitigation during agency decision making. WAC 197-11-400(4); SEPA Handbook, Washington State Department of Ecology, Publication #98-114 at 73. King County has refused to provide mitigation information to the City and the Hearing Examiner for the decision on the SSDP. Exhibit 36 at 5306; Exhibit 55 at 5546. King County refuses to show the City compliance with mitigation sequencing regarding Trail width, despite the FEIS saying that the identified mitigation would be “evaluated further” during the permitting stage of development. Exhibit 70.9 at 1097, ¶ 3.3.7.1. The Hearing Examiner expressed frustration that Condition 9 did not provide specific locations where the Trail could be narrowed. Testimony by Lindsay Ozbolt and Nell Lund explained, however, that the City cannot specify in Condition 9 exactly where along the Trail it is appropriate to narrow the Trail because King County has not provided the required analysis. Lund did testify on November 7 and 8 that narrowing is likely to be appropriate where there are wetlands on both sides of the Trail such as wetland 19A, 20A, 24B, 26A

1 and C, and 29B and D. Exhibit 55 at 005549 - 50.

2 Proof of mitigation sequencing is the burden of the applicant, not the City. SMC  
3 25.06.020. King County has refused to provide complete and adequate information thus  
4 driving the need for Condition 9. Condition 9 should be included in the Hearing  
5 Examiner's SSDP decision so there is assurance that mitigation sequencing has been  
6 properly included in King County's plans for the Trail.

7 B. King County Refuses to Provide Survey Information at the Level of Specificity  
8 Required by WAC 173-27-180(9)(f).

9 King County and the City agree that the decision on SSDP 2016-00415 must  
10 analyze and make decisions about the use and location of the Trail in the shoreline.  
11 Frank Overton testimony (November 3); Ozbolt testimony (November 7). For location  
12 analysis, the applicant must provide "[t]he dimensions and locations of all existing and  
13 proposed structures and improvements including but not limited to; buildings, paved or  
14 graveled areas, roads, utilities, septic tanks and drainfields, material stockpiles or  
15 surcharge, and stormwater management facilities." WAC 173-27-180(9)(f).

16 In Friends of Seaview v. Pacific County, SHB No. 05-017, the Shoreline Hearings  
17 Board (the "Board") ruled on this provision in the WAC. The Board had concerns with  
18 "the adequacy of the information as to a site development plan with elevation drawings to  
19 scale, dimensions and location of proposed structures and septic facilities, and the source  
20 and destination of fill material, as required by WAC 173-27-180," which provides the  
21 minimum information requirements." Id. at 11 – 12. The Board emphasized that there  
22 must be enough information in the application to allow for meaningful review under the  
23 Shoreline Management Act. Id. In Friends, the application submitted "was missing  
24





1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

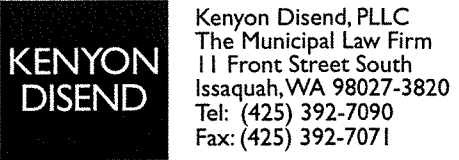
certain specifics,” including the location of structures under subsection 173-27-180(9)(f).  
Id. at 12. The Applicant argued that it had shown “typical structures,” but the Board was not satisfied that the omission of actual structures was harmless. The details could not be found anywhere in the application. The Board held that the application “lacked the sufficient detail that could reasonably support a conclusion that the project was in conformance with the SMA.” Id. at 14.

For the Trail, Ozbolt testified that the survey submitted by King County did not show all structures in the Trail pathway, and this was required for the City’s analysis of whether the application complied with the Shoreline Master Plan and Chapter 90.58 RCW. She explained that multiple instances had been brought to her attention by members of the public of a structure existing in the Project area, but not being shown on King County’s survey. Ozbolt indicated that this information has the potential to affect Trail width and alignment. Bailey testified for the County that the survey identified all critical areas and significant trees. She stated that utility crossings and drainage had not been identified in the submitted survey, but that these would not change the location of the Trail<sup>2</sup>. Significantly, Bailey did **not** testify that all structures were shown on the survey. King County has not supplied sufficient information for a determination to be made on location of the Trail, as the survey provided by King County does not allow City

\\  
\\  
\\

---

<sup>2</sup> Frank Overton testified on November 20 that no change would be made to the Trail, but that existing utilities would be protected.



1 Staff or the Hearing Examiner to see whether the Trail will need to be narrowed or  
2 realigned to avoid a pre-existing structure.<sup>3</sup>

3 Recommended Condition 3 attempts to rectify King County's omission while  
4 keeping the project moving. It would require King County to identify structures in the  
5 Project area. It does not require all structures be identified, but only those that were  
6 constructed pursuant to a permit that is non-revocable by the County. King County must  
7 then show the City how it will modify, narrow, or relocate the Trail to mitigate for the  
8 structures. Condition 3 is written narrowly to obtain the information needed that would  
9 affect the location of the Trail.<sup>4</sup> It is the Applicant's burden to supply a complete  
10 application,<sup>5</sup> and King County failed to honor requests made by the City to supplement  
11 its application with this information and in response to public comments submitted.  
12 Exhibit 36 at 5303. Condition 3 is the minimum needed to rectify the problem. The  
13 alternative is for the Hearing Examiner to follow the Board's example in Friends and  
14 deny the SSDP application.  
15

16 The revised Condition 3 proposed by King County prolongs the wait for  
17 information that should have been provided prior to the hearing and does not commit  
18 King County to showing where the Trail will be narrowed or realigned to accommodate  
19 structures or other features identified in an updated survey. Exhibit 71 at 7.  
20  
21

---

22 <sup>3</sup> The City acknowledges that there are disputes between King County and adjacent landowners about  
23 which structures within Segment 2B of the Trail Corridor are authorized to be there. The City takes no  
24 position on these private disputes, but does believe that the presence of authorized or "permitted" structures  
within the ELST Corridor should be acknowledged, identified, and accounted for by King County in the  
planning and permitting of the Trail.

<sup>4</sup> See Section II.A. of City Closing Argument for Trail narrowing analysis.

<sup>5</sup> WAC 173-27-180, SMC 25.08.080 and 20.05.040

1 Leading to the recommendation of Conditions 3 and 9 is the County's failure to  
2 acknowledge, document, and provide solutions for the fact that it is trying to build a  
3 "cookie cutter" 12-foot paved trail in an "imperfect world, full of constraints."  
4 Alexander testimony (November 20). AASHTO provides flexibility and guidance for  
5 dealing with these kinds of "imperfect" situations in a safe manner. It isn't all or nothing.  
6 As Alexander explained, the Trail could be narrowed for long stretches to 11 feet with no  
7 effect on Level of Service ("LOS") and to 10 feet with marginal impacts on LOS. This  
8 would accommodate critical areas that are currently being impacted by King County's  
9 design. Otherwise, the opportunity to avoid the environmental impact will be lost. In  
10 short sections, an 8-foot width could accommodate physical constraints like the corner of  
11 a house, a fence, or a garage. Exhibit 124 at 39. Id.

12  
13 C. King County's Revisions to Recommended Condition 5, with Minor Modifications,  
14 Would Help Bring the Application into Compliance with SSDP Criteria.

15 In King County's Response to DPD Staff Report dated November 3, 2017  
16 (Exhibit 71), it proposed revisions to many of the conditions recommended by the City.  
17 The City is not in agreement with King County's alternative conditions, but the  
18 disagreement on Condition 5 is minor enough to perhaps allow a compromise position.  
19 The following is the County's proposed version of Condition 5 with the City's edits  
20 underlined:

21 For that portion of the Project area that is owned by King  
22 County, and located within the Lake Sammamish Shoreline  
23 Setback, and that is not currently in use, the County shall  
24 update the Project plans to establish and maintain a  
25 Vegetation Enhancement Area (VEA) that is equal to the  
15-foot portion of the 50-foot Lake Sammamish Shoreline  
Setback immediately landward of the Ordinary High Water  
Mark (OHWM). SMC 25.06.020(9) and SMC

1 25.06.020(10). Within that portion of the established VEA  
2 that is not in current use, the County shall maintain at least  
3 75 percent of the area with vegetation consisting of native  
4 trees, shrubs, and groundcover designed to improve  
5 ecological functions.

6 D. An SSDP is a Type IV Process Under Sammamish Municipal Code.

7 The Hearing Examiner asked the parties to address Potala Village Kirkland, LLC  
8 v. City of Kirkland, 183 Wn. App. 191, 334 P.3d 1143 (2014), and its impact on the  
9 process Type used for the SSDP application. SMC 20.05.020. Washington’s doctrine of  
10 vested rights entitles developers to have a land development proposal processed under the  
11 regulations in effect at the time a completed building permit application is filed,  
12 regardless of subsequent changes in zoning or other land use regulations. Erickson &  
13 Assoc., Inc. v. McLerran, 123 Wn.2d 864, 872 P.2d 1090 (1994). In 1987, the  
14 Legislature codified the vesting principles set out in common law to employ a “date  
15 certain” standard for vesting. Town of Woodway v. Snohomish Cnty., 180 Wn.2d 165,  
16 172, 322 P.3d 1219 (2014). A date certain standard “ensures that new land-use  
17 ordinances do not unduly oppress development rights, thereby denying a property  
18 owner’s right to due process under the law.” Abbey Road Group, LLC v. City of Bonney  
19 Lake, 167 Wn.2d 242, 250, 218 P.3d 180 (2009). Importantly, the Legislature has never  
20 defined a “land use control ordinance.” See Snohomish Cnty v. Pollution Control  
21 Hearings Bd., 187 Wn.2d 346, 386 P.3d 1064 (2016).

22 It is well settled in Washington that the statutory scheme defines the contours of  
23 the vesting doctrine. Potala Village Kirkland, LLC v. City of Kirkland, 183 Wn. App.  
24 191, 334 P.3d 1143 (2014) (the scope of the vested rights doctrine is defined by the  
25 statutory scheme, which replaced, rather than supplemented, the common law). The



1 vesting statutes govern building permits (RCW 19.27.095), subdivision applications  
2 (RCW 58.17.033), and development agreements (RCW 36.70B.180) only. Washington  
3 Courts have declined to extend the vested rights doctrine beyond what is set out in the  
4 aforementioned statutes, absent local vesting ordinances.<sup>6</sup> Moreover, “a party does not  
5 have a vested right to any particular form of procedure.” In re Marriage of Hawthorne,  
6 91 Wn. App. 965, 968, 957 P.2d 1296 (1998).

7 Several Washington Courts have determined that vesting does not apply if the  
8 subject matter is not included in the vested rights statutes and is not otherwise a land use  
9 control ordinance. For example, in New Castle Investments v. City of LaCenter, 98 Wn.  
10 App. 224, 232, 989 P.2d 569 (1999), the Court held that a city ordinance imposing a  
11 transportation impact fee was not a “land use control ordinance” under the vesting  
12 statutes because the ordinance “merely affect[ed] the ultimate cost of the development.”  
13 The Court suggested that a “land use control ordinance” under the vesting doctrine was  
14 an ordinance that exerts a “restraining or directing influence” over land use. Id. at 229.  
15 Because the transportation fee did not “affect the physical aspects of development (i.e.,  
16

17 \_\_\_\_\_  
18 <sup>6</sup> SMC does not extend the vested rights doctrine to procedural requirements. The SMC provision entitled  
19 “Vesting” provides:

20 (1) Applications for Type 1, 2, 3 and 4 land use decisions, except those  
21 that seek variance from or exception to land use regulations and  
22 substantive and procedural SEPA decisions shall be considered under  
23 the zoning and other land use control ordinances in effect on the date a  
24 complete application is filed meeting all the requirements of this  
25 chapter. The department’s issuance of a notice of complete application  
as provided in this chapter, or the failure of the department to provide  
such a notice as provided in this chapter, shall cause an application to  
be conclusively deemed to be vested as provided herein.

....

SMC 20.05.070.



1 building height, setbacks, or sidewalk widths) or the type of uses allowed (i.e.,  
2 residential, commercial, or industrial),” it was not subject to the vested rights doctrine.  
3 Id. at 237. Notably, not all regulations relating to land use are land use control  
4 regulations. Id. at 237-38.

5 Washington Courts have similarly held that shoreline substantial development  
6 permits do not vest, Potala Vill. Kirkland, LLC v. City of Kirkland, 183 Wn. App. 191,  
7 334 P.3d 1143 (2014); preliminary site plan reviews do not vest, Valley View Indus. Park  
8 v. Redmond, 107 Wn.2d 621, 639, 733 P.2d 182 (1987); and even a Master Use Permit  
9 does not vest, Erickson, 123 Wn.2d at 874 – 876. The right to a particular type of permit  
10 decision process (Type II v. Type IV) is not recognized by the vesting statutes. This is  
11 consistent with the general principle that the vested rights doctrine not be applied more  
12 broadly than its intended scope. Graham Neighborhood Assoc., 162 Wn. App. at 116.  
13 A process Type is not a “land use control ordinance” because it does not restrain or direct  
14 influence over land use. New Castle Inves., 98 Wn. App. at 229.

15  
16 E. The City is Not Precluding the Siting of an Essential Public Facility.

17 The Growth Management Act (“GMA”) provides that “no local comprehensive  
18 plan or development regulation may preclude the siting of essential public facilities.”  
19 RCW 36.70A.200(5). In City of Des Moines v. Puget Sound Regional Council, 98  
20 Wn.App. 23, 988 P.2d 27 (1999), multiple cities surrounding Seattle Tacoma  
21 International Airport (“Sea-Tac”) appealed the Port of Seattle’s (the “Port”) obligation to  
22 mitigate the siting of an essential public facility—the third runway. The Port  
23 Commission had passed a resolution “committing to mitigate the impacts of the  
24 improvements” resulting from hauling dirt through the appealing cities. Id. at 30. The  
25

1 Court held that GMA’s prohibition against precluding essential public facilities did not  
2 prevent the cities from issuing permit conditions to mitigate impacts: “[T]he Port will  
3 have to comply with the Cities' reasonable permitting and mitigation requirements. The  
4 fact that these requirements may make the expansion more costly does not relieve the  
5 Port of these obligations.” Id. at 35. To go so far as to “preclude” siting, a regulation  
6 must have the result of rendering impracticable the project. City of Airway Heights v.  
7 Eastern Washington Growth Management Hearings Bd., 193 Wn. App. 282, 313, 376  
8 P.3d 1112 (2016) (citing City of Des Moines, 98 Wn. App. at 34.).

9 The recommended Conditions are not intended to, and by their plain meaning do  
10 not, render impossible or impractical construction of the Trail. The Conditions are  
11 reasonably necessary to bring this application into compliance with the SMC, SMP and  
12 SMA. Some Conditions may add cost, like survey work or arborist reports, but they are  
13 necessary if the SSDP application is to comply with state and local law. The Conditions  
14 by no means render construction of the Trail impossible or impracticable.  
15

16 King County wants to avoid complying with the recommended Conditions and  
17 instead “promises” that any changes to the 60% plans will be done with “transparency.”  
18 Baily testimony (November 20). In fact, King County has already made changes to the  
19 60% plans based on public comment, but has not submitted those to the City or the  
20 Hearing Examiner for review. Overton testimony (November 20). King County  
21 “promises” to disclose its Trail changes to the City Staff and the public, but neither will  
22 have a part in the decision-making.  
23  
24  
25



1 This process and position is contrary to the criteria for granting an SSDP and  
2 WAC 173-27-100 for revisions to an SSDP permit. If “substantive changes” are  
3 proposed to the design, terms, or conditions of a SSDP project permit, a permit revision  
4 through the City is required. WAC 173-27-100. Substantive changes are defined as  
5 those that “materially alter the project in a manner that relates to its conformance to the  
6 terms and conditions of the permit, the master program and/or the policies and provisions  
7 of Chapter 90.58 RCW.” Id. The City, and in the case of a Type IV permit, the Hearing  
8 Examiner, is the entity authorized to make the determination as to whether a proposed  
9 change is substantive or not. Id. at 173-27-100(1). Under the WAC, approved revisions  
10 are filed with the Department of Ecology and sent to parties of record. Id. at 173-27-  
11 100(5). The result of WAC 173-27-100 is that “substantive changes” that result from the  
12 imposition of recommended Conditions will be analyzed and a final decision made by the  
13 Hearing Examiner. But if, for instance, no alteration is made to the Trail width or  
14 alignment as a result of the survey showing all structures, no change will be needed to the  
15 permit, and no additional review will be required by the Hearing Examiner. This may  
16 seem a “bulky” process, but it is the result of King County’s refusal to provide necessary  
17 information to fully evaluate the SSDP application.  
18

19 III. CONCLUSION

20 The City respectfully recommends approval of the SSDP, but subject to the  
21 Conditions detailed in the Staff Report/Exhibit 1.

22 \\  
23

24 \\  
25

25 \\  
26





DATED this 22<sup>nd</sup> day of December, 2017.

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

KENYON DISEND, PLLC

By 

Kim Adams Pratt  
WSBA No. 19798  
David Linehan  
WSBA No. 34281  
Attorneys for City of Sammamish



**DECLARATION OF SERVICE**

I, Antoinette Mattox, declare and state:

1. I am a citizen of the State of Washington, over the age of eighteen years, not a party to this action, and competent to be a witness herein.

2. On the 22<sup>nd</sup> day of December, 2017, I served a true copy of the foregoing *City of Sammamish's Closing Argument*, on the following counsel of record using the method of service indicated below:

Barbara Flemming Sr. Deputy Prosecuting Attorney Devon Shannon Deputy Prosecuting Attorney CIVIL DIVISION King County Administration Bldg. 900 King County Administration Bldg. 500 4 <sup>th</sup> Avenue Seattle, WA 98104	<input type="checkbox"/> First Class, U.S. Mail, Postage Prepaid <input type="checkbox"/> Legal Messenger <input type="checkbox"/> Overnight Delivery <input type="checkbox"/> Facsimile <input checked="" type="checkbox"/> E-Mail: <a href="mailto:Barbara.flemming@kingcounty.gov">Barbara.flemming@kingcounty.gov</a> ; <a href="mailto:devon.shannon@kingcounty.gov">devon.shannon@kingcounty.gov</a>
--	---

I declare under penalty of perjury under the laws of the State of Washington that the foregoing is true and correct.

DATED this 22<sup>nd</sup> day of December, 2017, at Issaquah, Washington.



Antoinette Mattox